

# FED GOV CON Webinar Wednesdays 2019 Series

JSchaus & Assoc.

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- Every Wednesday;
  - Complimentary;
    - Recorded;
- YouTube & our Website;
  - No Questions





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#### **About Our Speaker:**

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Smith College, B.A., University of Virginia School of Law, J.D.

Company Name: Protorae Law PLLC

# of Years Federal Gov Con Experience: 25+ years





# **FAR Compliance - What Every Sub Needs To Know**



#### What is the FAR?

- Federal Acquisition Regulation
  - Governs acquisitions by executive agencies using appropriated funds
  - Requires insertion of various clauses in prime government contracts
  - Many FAR clauses include language requiring a prime contractor to "flow-down" the FAR clause to its subcontractors (mandatory "flow-down" clauses)
  - Other FAR clauses discretionary and choice of whether to "flow-down" clause left to prime contractor's judgment or subcontractor's negotiations
- Subcontract is a mixture of a commercial and government contract





#### Are you a subcontractor?

- FAR doesn't include a standard definition of "subcontract" or "subcontractor"
  - The Section 809 panel stated that the FAR and DFARs have 27 "separate, sometimes overlapping, definitions' of "subcontractor"
  - "Any person, other than the prime contractor, who offers to furnish or furnishes any supplies, materials, equipment or services of any kind under a prime contract or a subcontract entered into in connection with such prime contract"
  - "[C]ompanies that enter into a subcontract—any agreement for the purchase, sale or use of personal property or non-personal services that are, in whole or in part, necessary to the performance of a covered government contract—with an aggregate value that, in any 12-month period, exceeds \$10,000."
  - "[A]ny supplier, distributor, vendor, or firm that furnished supplies or services to or for a prime contractor or another subcontractor."





#### Are you a subcontractor? (cont.)

- Whether you are a subcontractor depends on the FAR clause at issue
- Common approach is to consider any contractor that is providing goods and services identified in the prime contract's scope of work a subcontractor
  - Direct charge to contract
  - Subcontractors vs. Consultants
- Contractors that provide goods and services that benefit the company as a whole or enable a company to perform the contract work generally are not considered a subcontractor for the purpose of the "flow-down" process
  - Considered indirect expense
  - Exceptions





#### FAR "Flow-Down" Clauses

- Mandatory vs. Desirable
- Mandatory clauses are those that include language requiring prime contractor to include a "substantially similar" clause in its subcontracts
- FAR includes a "matrix" that shows mandatory/discretionary nature of each FAR clause (48 C.F.R. Subpart 52.301)
- Not all mandatory flow-down FAR clauses are applicable to the subcontract work
  - FAR clauses in prime contract may apply only to contracts above or below certain dollar thresholds
  - FAR clauses may apply to only certain types of contracts (i.e., fixed price, cost reimbursement)
  - FAR clauses may apply only to certain types of work (i.e., supplies vs. services, international vs. domestic etc.)
  - FAR clauses may apply to contracts for "commercial items"
- "Discretionary" clauses can be negotiated





#### FAR Clause "Flow-Down" Process

- Most common method is to include an appendix or attachment to a subcontract identifying FAR "flow-down" clauses
  - Appendix or attachment typically "flows down" all prime contract FAR clauses
  - Prime contractor typically includes "substitution paragraph" in the subcontract indicating that the term "prime contractor" shall be substituted any time the term "agency" or "Contracting Officer" is referenced in a FAR "flow-down" clause etc.
- *Christian* Doctrine
  - Based on case called G.L. Christian & Assoc. v. United States, 312 F.2d 418 (Ct. Cl. 1963)
  - FAR clause not physically in prime contract may be incorporated by reference if mandated by law or regulation
  - But certain public policy FAR clauses are incorporated as a matter of law in subcontracts such as clauses relating to affirmative action, labor issues, equal opportunity





#### FAR Clause "Flow-Down" Risks

- Order of Precedence
  - FAR Order of Precedence clause
  - Order of Precedence clause in body of contract will effect outcome if the provisions of a FAR "flow-down" clause in an attachment conflicts with a provision in body of subcontract
    - Disputes clause
    - Changes clause
    - "Data Rights" clauses
    - Termination clauses





#### **Sub Contractor Best Practices**

- Reject blanket statements or all flow-down approach
- Ask for list of prime contract "flow-down" clauses; don't accept vague references in subcontract
- Ensure that general substitution paragraph includes "as applicable" language
- Include IP/audit/government property exceptions to general substitution paragraph
- Strike those clauses clearly inapplicable to the work
- Negotiate language of discretionary FAR clauses "flowed-down"
- Identify potentially inconsistent subcontract provisions







#### **THANK YOU!**

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